## APPENDIX 2

## **GAMBLING CONSULTATION RESPONSES**

| Date Received | Agency  | Response to Consultation   | Action Taken   |
|---------------|---------|--|--|
| 6 July 2018   | BACTA   | General Request  | Request resolved   |
|               |         | Consultee requested to speak to someone about the Local Area Profile and use of the maps   | Licensing Enforcement     Officer contacted the     consultee to explain the     local area profile and use     of the maps.     The consultee was     unable to view the     overlapping data sets on     the map, when used in     conjunction with each     other. This technical issue     was resolved with the     Intelligence unit who had     created the maps in the     first instance. |
| 6 July 2018   | Gamcare | Provides a general list of factors to consider:  | Checked and considered   |
|               |         | Provide a risk map   | <ul> <li>Introduced in latest<br/>version of policy in<br/>relation to local Area<br/>Profile maps</li> </ul>  |
|               |         | <ul> <li>Consider vulnerable persons/places when making decisions on new gambling premises applications</li> <li>Local risk assessments to be provided by gambling premises</li> <li>Appropriate staff Training and support</li> </ul> | <ul> <li>Introduced in latest version of policy in relation to local risk assessments and Local Area Profiles.</li> <li>Local risk assessments must be provided by gambling premises</li> <li>At all times, operators must be able to</li> </ul>   |
|               |         |  | demonstrate that staff are   |

|             |            | <ul> <li>Adequate staff and managers at premises</li> <li>Layout, lighting &amp; fitting out of premises</li> <li>Promotional Material</li> </ul> | competent in all areas/receive appropriate training/support in relation to all areas of gambling  • Already in place in relation to local risk assessments and to be introduced in relation to Local Area Profiles  • Already in place in relation to local risk assessments  • Already in place in relation to local risk assessments  • Already in place in relation to local risk assessments and legislation |
|-------------|------------|---|--|
| 7 July 2018 | Councillor | No further licences to be issued  | Responses to comments  • The Act does not permit   |
|             |            |   | the LA to restrict this. A risk assessment is required to determine whether a new location is suitable but the LA must aim to permit.  |
|             |            | Existing licences monitored   | <ul> <li>Risk based annual<br/>inspections undertaken<br/>and complaints<br/>investigated</li> </ul>   |
|             |            | Prominently display risk of irresponsible and compulsive gambling   | We are unable to ask operators to display this information. This would be done on a risk based basis by the operator   |

|                      |   | <ul> <li>Signpost Gamblers</li> <li>Underage restrictions</li> <li>Restrictions for large sums of betting</li> </ul> | <ul> <li>All gambling premises have signposts for problem gamblers</li> <li>All premises already have prominent displays which prohibits under 18's from entering premises</li> <li>This will be risk assessed by each individual premises based on the</li> </ul>  |
|----------------------|---|--|---|
|                      |   |  | issues identified in a particular customer.   |
| 18 July 2018         | Planning Officers   | Minor amendments requested   | Undertaken  |
|                      |   | Para 1.3 clarify the vision and priorities are from the borough plan   | Amendment made  |
|                      |   | Para 4.2.3 typo local crime  | Typo amended  |
|                      |   | Para 5.5.1 Issues with navigating to map   | Issues with link now  |
|                      |   | <ul> <li>www.linktomaps.com</li> <li>Formatting AGC table incorrect</li> </ul>                                       | resolved • Formatting corrected   |
| 25 September<br>2018 | Gosschalks on behalf of<br>Association of British<br>Bookmakers (ABB) | Comments and amendments requested  |   |
|                      |   | The gambling principles should simply outline the principles the LA will apply when exercising its functions.        | The Statement has not been changed based on Counsel's advice. The Counsel's advice is 'The literal approach taken by ABB would mean that The Licensing Authority could not set out the population of its area, or point out the health characteristics of its population. There is nothing in the statutory |

|  | provisions that require<br>such a narrow approach<br>by the Licensing<br>Authority.'   |
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| The executive summary is critical and inconsistent with the LA's duty contained in S.153 of the GA that it should 'aim to permit'. The exec summary should remove all pejorative (judgemental) statements and introduce the policy on the basis that each application will be judged on its own merit with the authority aiming to permit.   | This aspect of the executive summary remains unchanged based on Counsel's advice which is 'the summary is neither irrational nor unlawful to point out gambling related harms' |
| The figures quoted in the exec summary<br>are from the Campaign for Fairer<br>Gambling. There is no evidence to<br>support the figures or the extrapolated<br>(generalised) figures thereafter.  | <ul> <li>References related to<br/>'Campaign for Fairer<br/>Gambling' have been<br/>removed.</li> </ul>  |
| The 'aim to permit' principle mentioned too late in the policy (pg 17) it should be under 'statutory framework' para 2.4.  | The 'aim to permit' is now stated earlier in the Statement.  |
| References to the LA seeking to promote the licensing objectives. Under the GA LA's required to 'have regard' to the objectives. No requirement for LA or applicant to seek to promote the objectives. Granted licences required to be reasonably consistent with the objectives. References to promoting the objectives should all be re-drafted (paras 2.8.3, 3.18, 3.3.3 and 5.7.3) | The Statement has been amended to read 'have regard to'.   |

| Paras 2.8.2 – 2.8.3 to be redrafted or deleted. Not clear what they mean.  | These paragraphs have been re-drafted as suggested by Counsel.   |
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| <ul> <li>Para 3.18 indicates the SOP is intended<br/>to promote the 3 objectives, this is<br/>incorrect, the SOP should outline the<br/>principles that the LA will adopt when<br/>exercising its function.</li> </ul>   | The Statement has been amended to 'have regard to'   |
| Para 3.19 is a misstatement of the law, should be re-drafted so that it is clear about S.153. S.153 of the GA requires a LA to aim to permit subject to 4 criteria. It does not give the LA power to issue a SOLP, set expectations about regulation, grant, refuse and attach conditions to premises licences or review them. | <ul> <li>Para 3.19 has been<br/>amended to rectify this as<br/>suggested by Counsel,<br/>the first three words in the<br/>paragraph have been<br/>deleted.</li> </ul>  |
| <ul> <li>Para 3.31 and 3.32 are repeats of 3.1.2.</li> <li>and 3.13 – should be deleted.</li> </ul>  | These paragraphs have been deleted.  |
| <ul> <li>Para 3.34 repeats para 3.19 (the<br/>misstatement) – to be deleted.</li> </ul>  | Paragraph 3.34 deleted.  |
| Para 4.2.4 – the penultimate bullet point –<br>'steps proposed to prevent antisocial behaviour, associated with the premises such as street drinking litter and obstruction of the highway' should be deleted. This is an issue of nuisance and not relevant considerations for the GA. This is recognised in para 4.2.6.      | The paragraph has been changed to read 'Steps proposed to prevent disorderly behaviour associated with the premises including by street drinkers outside the premises' |
| Paras 4.4.5 & 4.4.6 indicated that the LA requires documentary evidence of policies  | <ul> <li>As suggested by<br/>Counsel, the paragraph</li> </ul>   |

& procedures in place to meet operating licence conditions. This is unnecessary, the GC would be satisfied of these matters when granting the operator's licence. The LA should not trespass on matters for the GC, unless there is clear evidence of a risk to the licensing objectives in the circumstances of a particular case that would make these policies and procedures relevant considerations.

has been improved by adding a few words - 'In order that this Authority may make proper informed judgement as to the effectiveness of these policies and procedures at the premises and in the locality concerned, it is requested that copies of the relevant documentation are submitted for consideration as part of any application for a new or varied premises licences. These will be considered on their own merit.

- Para 4.6.1 the penultimate bullet point referring to antisocial behaviour & nuisance should be deleted – not a relevant consideration for a GA applications.
- Para 5.2 'Concerns surrounding fixed odds betting terminals' to be deleted. This is a matter of opinion and has no place in the SOP. Also, no evidence to support Campaign for Fairer Gambling's figures and unclear where the figure 1.4% of the adult population having played virtual gaming came from. Unsubstantiated.
- The Counsel's advice is 'There is nothing wrong with this. It refers to young people who are protected by the licensing objectives.' Therefore, the paragraph remains unchanged.
- Counsel's response is that the licensing authority is entitled to be concerned about FOBTs and their association with harm. Hence, the statement remains unchanged in relation to

|  | this aspect. References to<br>Campaign for Fairer<br>Gambling have been<br>removed as we cannot<br>verify their figures.   |
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| <ul> <li>Para 5.2.3 referring to relationship<br/>between the spatial distribution of licensed<br/>premises and problem gambling. The<br/>ABB doesn't accept there is a relationship.<br/>Evidence shows betting offices have<br/>existed in areas of high footfall and high<br/>population for over 50 years, largely<br/>without problem.</li> </ul> | As per Counsel's advice the footnoted report has been checked and reference is correct — therefore, Counsel cannot see any harm in including it. Therefore, the Statement on this paragraph remains unchanged. |
| All of section 5.2 should be deleted.  | <ul> <li>This section is not deleted<br/>based on Counsel's<br/>response.</li> </ul>   |
| <ul> <li>5.3 (Risk Assessments) – 5.31 &amp; 5.32<br/>should remain. The paras that follow<br/>should be deleted, they are nothing to do<br/>with gambling in Brent. There is no need<br/>for the figures in 5.35 to be included.</li> </ul>   | The wording in the paragraph has been changed.   |
| 5.4 – should be re-drafted. Concentrates<br>on matters that are irrelevant for a<br>consideration of risk to the objectives  | Counsel feels that the matters mentioned are relevant. He agrees that research shows a higher prevalence of problem gambling in deprived areas. A link referencing the research has been added                 |

|                      |              | Para 5.5 should be deleted in full. Relates to deprivation & anti-social behaviour.     Anti-social behaviour is nuisance which is not an issue for consideration of the GA.  | <ul> <li>Counsel disagrees with<br/>ABB and states that anti-<br/>social behaviour is a good<br/>proxy measure for<br/>disorder. The paragraph<br/>remains unchanged.</li> </ul>  |
|----------------------|--------------|---|---|
|                      |              | Para 5.5.4 should be deleted in full.     Applications should be determined on their own merits, LA's cannot express in advance the opinion that a specific area is 'inappropriate' for further gambling premises.  | Counsel feels that the Licensing Authority is concerned about problem gambling in deprived communities and is entitled to reflect this in its policy. The para is strengthened by adding 'Nevertheless any application made in such an area will be determined on its individual merits'. |
|                      |              | <ul> <li>Para 5.6 (risk assessments – further<br/>considerations) – List of bullet points to be<br/>re-drafted. These refer to matters that are<br/>not relevant when assessing risk to the<br/>objectives.</li> </ul>  | <ul> <li>Based on Counsel's<br/>advice this para remains<br/>unchanged. Para 5.6.4<br/>has been deleted.</li> </ul>   |
|                      |              | <ul> <li>Para 6.13 refers to gaming machines<br/>being 'an ancillary offer on the premises'<br/>this should be re-drafted as this is not a<br/>correct reflection of the social<br/>responsibility code provision. This para to<br/>be re-drafted.</li> </ul> | This para has been redrafted.   |
| 26 September<br>2018 | William Hill | Comments and amendments requested   |   |

- Para 5.2.1 Do not believe estimates from a lobbying group (Campaign for Fairer Gambling) should be used as they are incorrect. These figures should be removed.
- Paras 5.3.4 & 5.3.5 Estimates in these paras are countrywide and there is no benefit of them being in a local policy. These paras and the tables below should be removed.
- Para 5.5.4 & 6.1.2 are contradictory. 5.5.4 Identifies areas as the 'most deprived' and would be inappropriate for further gambling premises whereas 6.1.2 states the 'aim to permit'. All premises should be treated on own merits there should not be any 'no go zones'. A relocation of an existing premises where the operator had run the premises well, and proposed to provide a similar facility in the same area should not be rejected, the para goes on to suggest that the application should not even be considered. This is not the correct approach based on the 'aim to permit' principle.
- Para 7 Licence Conditions It should be made clear that the conditions could be added to the licence. Current text may suggest that they apply to all existing premises.
- Para 8.7 Refers to additional protections for the vulnerable, to include removing

- References to Campaign for Fairer Gambling have been removed.
- Paras have been amended.
- Counsel feels that the Licensing Authority is concerned about problem gambling in deprived communities and is entitled to reflect this in its policy. The para is strengthened by adding 'Nevertheless any application made in such an area will be determined on its individual merits'.

Para amended.

|                      |                | ATM's and restricting FOBT's to account based play. It is not reasonable to restrict play to account based play only, on a local basis, the system for play must remain the same across all local authorities. The Gambling Commission or Government are the authorities who will determine how such machines are played.  | Based on Counsel's advice, the para is amended.   |
|----------------------|----------------|--|---|
| 27 September<br>2018 | Salvation Army | Welcomed the fact that the Salvation Army was consulted but would ask the LA to broaden the consultation list to more faith groups.     Para 2.8.2 – this para is welcomed.      Comments in paras 3.18, 3.3.3, 4.1.1, 4.4, 5.6.2, 5.6.3, 6.4, 6.5.1, 6.12.1, 6.15, 6.17, 7.1.2, 7.1.3, 7.1.5 and 8. References that gambling premises should not be cited close to schools is welcomed.     Para 3.18 – Councils commitment to prevent gambling from becoming a source of crime or disorder and protection children & vulnerable people is welcomed. But further recommendations made:      Self-barring schemes – would welcome high levels of supervision over machine areas and excellent staff training.      Would recommend stringent door controls to ensure children don't gamble and that door supervisors | No response required – positive comment      Self- barring schemes – these already exist in all gambling premises      Stringent door controls and door supervisors – All gambling premises have prominent displays which prohibits children from entering the premises. The LA cannot request that gambling premises supply door supervisors unless a review is undertaken based on |

|                |                     | are made compulsory at gambling premises and that they are all CRB checked.  • Encourages all Councils to consider insisting that all gambling premises staff are CRB checked as well as specialist training on dealing with underage children and vulnerable persons | evidence that there are issues with children entering the premises  • The LA cannot request that gambling premises carry out CRB checks on all staff unless a review is undertaken based on evidence that there are issues within the premises which can be associated to staff.  Training is based on local risk assessments which would identify particular issues with children in the area and ways to combat this. |
|----------------|---------------------|---|---|
|                |                     | <ul> <li>5.2 &amp; 5.5.4 – Comments noted and<br/>welcomed as have concerns over the<br/>impact of FOBT machines.</li> </ul>  | No response required – positive comment   |
|                |                     | ATM's should not be cited inside licensed premises, but if they are they should be is a designated 'non gambling' area.   | The LA cannot prevent ATM's from being cited in premises but there is already a restriction in place that prevents persons from gambling and withdrawing money simultaneously.  |
|                |                     | <ul> <li>Note that Brent has not passed 'no casino'<br/>resolution. (8.4.1)</li> </ul>  | No response required  |
| 2 October 2018 | Gambling Commission | Minor amendments to be made   | Undertaken  |

| Link to gaming prizes instead of table in policy     Include statement that stipulates that all gambling premises will hold a local risk assessment at the premises. | <ul> <li>Links to gaming prizes changed</li> <li>Statement included</li> </ul> |
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